

Message Text

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ORIGIN EB-08

INFO OCT-01 EUR-12 ISO-00 AF-10 ARA-10 EA-10 NEA-10
IO-13 AID-05 CIAE-00 COME-00 FRB-03 INR-07
NSAE-00 TRSE-00 XMB-02 OPIC-03 SP-02 LAB-04
SIL-01 OMB-01 SS-15 STR-06 CEA-01 L-03 H-01 PA-01
PRS-01 DODE-00 NSCE-00 SSO-00 USIE-00 INRE-00
HA-05 SIG-01 MMO-01 /137 R

DRAFTED BY EB/IFD/ODF:FVNASH:SMCP

APPROVED BY D:WCHRISTOPHER

EUR:RVINE (DRAFT)

HA/HR:MSCHNEIDER (DRAFT)

L/HR:CRUNYON (INFO)

TREASURY:WESCOUBE (DRAFT)

D:SOXMAN

EB/IFD/ODF:AFWATSON (DRAFT)

EB:RHORMATS (DRAFT)

-----073630 200517Z /17

O R 200136Z JAN 78

FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS

AMEMBASSY BONN

AMEMBASSY STOCKHOLM

AMEMBASSY LONDON

AMEMBASSY COPENHAGEN

INFO ALL DIPLOMATIC POSTS

C O N F I D E N T I A L STATE 015725

MANILA ALSO FOR USADB, ABIDJAN ALSO FOR MATT HENNESEY

E.O. 11652: GDS; ALSO FOR USOECD & USEEC

TAGS: SHUM, PORG, EGEN

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SUBJECT: HUMAN RIGHTS AND THE IFIS: MULTILATERALIZING
OUR EFFORT

SUMMARY: A JOINT STATE/TREASURY TEAM PLANS VISITS SHORTLY
TO SEVERAL KEY IFI DONOR COUNTRIES IN ORDER TO EXPLAIN U.S.
HUMAN RIGHTS OBJECTIVES IN THE IFIS AND HOW THEY FIT INTO
OVERALL U.S. HUMAN RIGHTS POLICY; TO SEEK THE VIEWS AND

SOLICIT THE SUPPORT OF OTHER MAJOR DONORS ON THIS SUBJECT;
AND TO EXPLORE POTENTIAL AREAS OF COOPERATION. INITIAL
CONTACT WILL BE WITH CANADA, FRANCE, WEST GERMANY, SWEDEN,
DENMARK, AND THE U.K., WITH VISITS TO OTHER DONORS (INCLUDING JAPAN) AND RECIPIENTS LIKELY LATER, PENDING THE OUTCOME
OF THIS ROUND. REQUEST EMBASSIES MAKE APPOINTMENTS WITH
APPROPRIATE OFFICIALS. END SUMMARY.

1. A JOINT STATE/TREASURY TEAM WILL TRAVEL SHORTLY TO
CANADA, FRANCE, WEST GERMANY, SWEDEN, DENMARK, AND THE U.K.
IN ORDER TO ENGAGE IN A DIALOGUE ON U.S. HUMAN RIGHTS
POLICY AND ITS RELATIONSHIP TO THE INTERNATIONAL FINANCIAL
INSTITUTIONS. SCHEDULE FOLLOWS AT PARAGRAPH 6. THE TEAM
TENTATIVELY WILL CONSIST OF ARNOLD NACHMANOFF, DEPUTY
ASSISTANT SECRETARY OF THE TREASURY FOR DEVELOPING NATIONS;
ROBERT HORMATS, DEPUTY ASSISTANT SECRETARY OF STATE FOR

ECONOMIC AND BUSINESS AFFAIRS; MARK SCHNEIDER, DEPUTY
ASSISTANT SECRETARY OF STATE FOR HUMAN RIGHTS AND HUMANI-
TARIAN AFFAIRS; AND STEPHEN OXMAN, SPECIAL ASSISTANT TO
THE DEPUTY SECRETARY OF STATE.

2. THE TEAM WILL SEEK TO EXPLAIN OUR POLICY IN DETAIL
AND ANSWER QUESTIONS ABOUT IT, RECEIVE THE VIEWS OF OTHERS
ON IT, AND SOLICIT SUPPORT FOR IT. THE TEAM WILL EXPLORE
AVENUES OF COOPERATION THROUGH WHICH IFI RESOURCES CAN BE
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CHANNELED TOWARD PROJECTS FOR COUNTRIES WITH GOOD HUMAN
RIGHTS RECORDS AND AWAY FROM PROJECTS FOR COUNTRIES WITH
POOR RECORDS UNLESS THOSE PROJECTS MEET BASIC HUMAN NEEDS.
THERE HAS BEEN INCREASING EVIDENCE LATELY THAT SOME OTHER
DONORS SHARE OUR HUMAN RIGHTS CONCERNS AND THAT THEY MAY BE
WILLING TO COOPERATE WITH US IN THIS AREA. AT THE SAME
TIME, MANY REMAIN CONCERNED THAT WE PURSUE OUR HUMAN RIGHTS
OBJECTIVES IN A MANNER CONSISTENT WITH THE BEST INTERESTS
OF THE IFI'S.

3. THE TEAM WOULD LIKE TO HAVE MEETINGS JOINTLY WITH
APPROPRIATE FOREIGN MINISTRY, FINANCE MINISTRY, AND FOREIGN
ASSISTANCE OFFICIALS IN EACH COUNTRY. IN MAKING APPOINT-
MENTS, EMBASSIES SHOULD BE GUIDED BY THE FOLLOWING PARTIAL
LIST SUGGESTED BY THE TREASURY DEPARTMENT, BUT WE ENCOURAGE
EMBASSIES' COMMENTS ON IT AND REQUEST SUGGESTIONS FOR
FOREIGN MINISTRY CONTACTS (INCLUDING OFFICIALS CONCERNED
WITH HUMAN RIGHTS POLICY) AND GUIDANCE REGARDING PROPER
MIX OF OFFICIALS FOR MEETINGS:

--CANADA, R.K. JOYCE, ASSISTANT DEPUTY MINISTER, DEPARTMENT
OF FINANCE;

--U.K., M. WIDDUP, UNDER SECRETARY, AID AND EXPORT FINANCE,
TREASURY; PETER PRESTON, DEPUTY SECRETARY, MINISTRY OF
OVERSEAS DEVELOPMENT;

--GERMANY, HORST MOLTRECHT, DEPUTY ASSISTANT SECRETARY,
FEDERAL MINISTRY OF ECONOMIC COOPERATION;

--SWEDEN, HANS BLIX, UNDER SECRETARY OF STATE, OFFICE OF
INTERNATIONAL DEVELOPMENT COOPERATION, MINISTRY OF
FOREIGN AFFAIRS;

--FRANCE, HENRI BAQUIAST, DEPUTY DIRECTOR OF TREASURY,
MINISTRY OF FINANCE AND ECONOMY.
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4. EMBASSIES ARE REQUESTED TO ARRANGE MEETINGS BETWEEN
U.S. TEAM AND GROUP OF OFFICIALS FROM RELEVANT HOST

GOVERNMENT MINISTRIES AND INFORM DEPARTMENT OF ARRANGEMENTS.
WE WOULD LIKE TO KEEP THE MEETINGS REASONABLY SMALL; IF
JOINT MEETINGS APPEAR TO BE INCONSISTENT WITH THIS OBJEC-
TIVE OR WITH BEST JUDGMENT OF EMBASSIES, THEN SEPARATE
MEETINGS WITH EACH MINISTRY COULD BE ARRANGED FOR THE TEAM.
FULL U.S. TEAM PLANS ATTENDING ALL MEETINGS. ATTENDANCE
BY APPROPRIATE EMBOFF WOULD BE APPRECIATED AND WOULD AID
IN ANY SUBSEQUENT FOLLOW UP.

5. THE FOLLOWING GENERAL OUTLINE OF U.S. HUMAN RIGHTS
POLICY AS IT RELATES TO THE IFI'S IS PROVIDED FYI FOR YOUR
USE AS BACKGROUND. IT IS NOT INTENDED TO BE PRESENTED
FULLY TO HOST GOVERNMENTS. A PRESENTATION ALONG THESE
LINES WILL BE MADE BY THE TEAM.

A) THIS ADMINISTRATION HAS COMMITTED ITSELF TO
STRIVE FOR GREATER OBSERVANCE OF HUMAN RIGHTS AS ONE OF
ITS MAJOR FOREIGN POLICY OBJECTIVES. THESE RIGHTS INCLUDE
THE RIGHT TO BE FREE FROM GOVERNMENT VIOLATION OF THE
INTEGRITY OF THE PERSON, ECONOMIC AND SOCIAL RIGHTS, AND
CIVIL AND POLITICAL LIBERTIES.

B) AMONG THE VARIETY OF POLICY INSTRUMENTS THE ADMIN-
ISTRATION HAS AT ITS DISPOSAL FOR PURSUING ITS HUMAN RIGHTS
OBJECTIVES ARE OUR BILATERAL ASSISTANCE AND OUR INFLUENCE
AND VOTES ON IFI LENDING. IT IS ONLY NATURAL THAT IN PUR-
SUING ITS HUMAN RIGHTS OBJECTIVES THE U.S. WILL WANT TO SEE
ITS LARGE APPROPRIATIONS FOR FOREIGN ASSISTANCE PROGRAMS
USED IN WAYS CONSISTENT WITH ITS HUMAN RIGHTS OBJECTIVES,
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AS THE U.S. PUBLIC AND CONGRESS EXPECT.

C) NEW LEGISLATION REQUIRES US TO "INTERNATIONALIZE" OUR EFFORTS IN THE IFI'S. THE LAW NOW MANDATES THAT WE INITIATE A WIDE CONSULTATION TO DEVELOP VIABLE STANDARDS FOR PROTECTING HUMAN RIGHTS AND FOR MEETING BASIC HUMAN NEEDS AND THAT WE SEEK TO CHANNEL IFI RESOURCES TO COUNTRIES WHICH SUBSCRIBE TO SUCH STANDARDS. GROUP WILL WANT SUGGESTIONS OF HOST GOVERNMENTS ON HOW OUR EFFORTS IN THIS REGARD MIGHT BEST BE DIRECTED TO ATTRACT SUPPORT FROM OTHER DEVELOPED AND DEVELOPING NATIONS.

D) ALSO, UNDER CURRENT LAW, THE U.S. MUST NOW OPPOSE (ABSTAIN OR VOTE "NO") ON IFI PROJECTS FOR COUNTRIES WHICH "ENGAGE IN A CONSISTENT PATTERN OF GROSS VIOLATION OF INTERNATIONALLY RECOGNIZED HUMAN RIGHTS" UNLESS THE PROJECTS WILL "MEET THE BASIC HUMAN NEEDS" OF THE CITIZENS IN THE RECIPIENT COUNTRY. IN ADDITION, PURSUANT TO THE ADMINISTRATION'S POLICY OF USING ITS VOICE AND VOTE IN THE IFI'S TO ADVANCE THE CAUSE OF HUMAN RIGHTS, WE MAY OPPOSE LOANS TO COUNTRIES WITH SERIOUS HUMAN RIGHTS PROBLEMS EVEN IF THE COUNTRY IS NOT CONSIDERED TO BE ENGAGED IN A CONSISTENT PATTERN OF GROSS VIOLATIONS. BOTH THE LAW AND OUR POLICY HAVE RESULTED IN U.S. OPPOSITION IN 1977 TO SEVERAL LOANS IN ALL IFI'S TO WHICH THE U.S. BELONGS.

E) WE BELIEVE THE IFI'S ARE AN APPROPRIATE FORUM FOR ADVANCING HUMAN RIGHTS CONCERNS. THE U.S. DOES NOT BELIEVE THAT HUMAN RIGHTS CONCERNS "POLITICIZE" THE IFI'S; RATHER, THE U.S. BELIEVES THAT EQUITY, WELFARE, AND SOCIAL JUSTICE ARE CLOSELY LINKED TO ECONOMIC DEVELOPMENT AND THUS ARE PROPERLY THE CONCERN OF THE IFI'S.

F) THE UNDERSTANDING AND COOPERATION OF OTHER IFI MEMBERS IS NEEDED IF THE POLICY OF ENCOURAGING IMPROVED HUMAN RIGHTS PRACTICES THROUGH STEPS IN THE IFI'S IS TO
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BE EFFECTIVE. WHILE A "NO" VOTE OR AN ABSTENTION SENDS A SIGNIFICANT MESSAGE TO A GOVERNMENT, IT USUALLY DOES NOT ALTER THE FLOW OF RESOURCES FROM THE IFI TO THE COUNTRY. COORDINATING OUR HUMAN RIGHTS EFFORTS IN THE IFI'S WILL HAVE A SALUTARY EFFECT ON THE INSTITUTIONS AND HELP TO KEEP HUMAN RIGHTS FROM BECOMING A DIVISIVE ISSUE IN THE IFI BOARDS.

6. TEAM TRAVEL SCHEDULE:

OTTAWA: ARRIVE EVENING, JANUARY 23
DEPART EVENING, JANUARY 24

LONDON: ARRIVE JANUARY 30
DEPART FEBRUARY 1

BONN: ARRIVE FEBRUARY 1
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DEPART FEBRUARY 6

COPENHAGEN: ARRIVE FEBRUARY 6
DEPART FEBRUARY 7

PARIS: ARRIVE FEBRUARY 7
DEPART FEBRUARY 9

-

WE HOPE EMBASSIES WILL HAVE NO DIFFICULTY IN ARRANGING
NECESSARY MEETINGS WITH HOST GOVERNMENTS ON SUCH SHORT
NOTICE. IF HOST GOVERNMENT OFFICIALS REQUEST MORE TIME
TO PREPARE FOR THE MEETINGS, PLEASE ADVISE US IMMEDIATELY.
WE, OF COURSE, WANT TO BE AS ACCOMMODATING AS POSSIBLE,
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ALTHOUGH PROPOSED SCHEDULE IS DECIDEDLY PREFERRED.

EMBASSIES ARE REQUESTED TO MAKE HOTEL RESERVATIONS.
FLIGHT INFORMATION WILL FOLLOW BY SEPTTEL.

7. MESSAGE BEING PROVIDED INFO ADDRESSEES AS FYI BACK-
GROUND. CONTENTS SHOULD NOT BE REVEALED IN DISCUSSION
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8. IN VIEW OF THEIR EXPLORATORY NATURE, THE TEAM'S
CONSULTATIONS ARE INTENDED TO BE LOW-KEY AND INFORMAL.
ACCORDINGLY, WE DO NOT WISH FOR MEDIA ATTENTION TO BE
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PLEASE CONVEY THIS POINT. CHRISTOPHER

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ORIGIN EB-08

INFO OCT-01 EUR-12 ISO-00 /021 R

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DRAFTED BY: EB/IFD/ODF: FVNASH: SMCP

APPRIVED BY: EB/OFD/ODF: AFWATSON

-----099209 211454Z /15

R 210704Z JAN 78

FM SECSTATE WASHDC

TO AMEMBASSY PARIS

C O N F I D E N T I A L STATE 015725

PASS DEP ASST SEC MEISSNER

FOLLOWING REPEAT STATE 15725 ACTION OTTAWA PARIS BONN STOCKHOLM LONDO
N

COPENHAGEN INFO ALL DIPLOMATIC POSTS JAN 20.

QUOTE C O N F I D E N T I A L STATE 015725

MANILA ALSO FOR USADB, ABIDJAN ALSO FOR MATT HENNESEY

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PLEASE CONVEY THIS POINT. CHRISTOPHER UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HUMAN RIGHTS, TREASURY, VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 20 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE015725
Document Source: CORE
Document Unique ID: 00
Drafter: FVNASH:SMCP
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780030-0291
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780139/aaaabgza.tel
Line Count: 533
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Litigation Codes:
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Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e314c7e1-c288-dd11-92da-001cc4696bcc
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Original Classification: CONFIDENTIAL
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Review Date: 17 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3738481
Secure: OPEN
Status: NATIVE
Subject: HUMAN RIGHTS AND THE IFIS: MULTILATERALIZING OUR EFFORT SUMMARY: A JOINT STATE/TREASURY TEAM PLANS VISITS
TAGS: SHUM, PORG, EGEN, STATE
To: OTTAWA PARIS MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/e314c7e1-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
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